



West Virginia Judges' Retirement System

Administered by:

The West Virginia Consolidated Public Retirement Board

Audited Schedules of Pension Amounts

As of and for the Year Ended June 30, 2023

*Serving Those Who
Serve West Virginia*



West Virginia Judges' Retirement System
Audited Schedule of Pension Amounts
As of and for the Year Ended June 30, 2023

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Independent Auditor's Report

To the Members of the
West Virginia Consolidated Public Retirement Board
Charleston, West Virginia

Report on Schedule of Pension Amounts

Opinions

We have audited the net pension asset (liability), total deferred outflows of resources, total deferred inflows of resources and pension expense (expense offset) included in the accompanying schedule of pension amounts (the Schedule) of the Judges' Retirement System, administered by the West Virginia Consolidated Public Retirement Board, as of and for the year ended June 30, 2023, and related notes.

In our opinion, the Schedule referred to above present fairly, in all material respects, the net pension asset (liability), total deferred outflows of resources, total deferred inflow of resources, and total employer pension plan expense (expense offset) for the Judges' Retirement System as of and for the year ended June 30, 2023, in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Schedule section of our report. We are required to be independent of West Virginia Consolidated Public Retirement Board and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Other Matters

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of West Virginia Consolidated Public Retirement Board as of and for the year ended June 30, 2023, and our report thereon, dated October 12, 2023, expressed an unmodified opinion on those financial statements.

Responsibilities of Management for the Schedule

Management is responsible for the preparation and fair presentation of the Schedule in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the Schedule that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Schedule

Our objectives are to obtain reasonable assurance about whether the Schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the Schedule.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the Schedule, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the Schedule.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of West Virginia Consolidated Public Retirement Board's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the Schedule.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Restriction on Use

Our report is intended solely for the information and use of the West Virginia Consolidated Public Retirement Board's management, the Judges Retirement System's participating employer, and their auditors and is not intended to be and should not be used by anyone other than these specified parties.

Eide Bailly LLP

Boise, Idaho

March 14, 2024

WEST VIRGINIA JUDGES' RETIREMENT SYSTEM

NOTES TO SCHEDULE OF PENSION AMOUNTS

WEST VIRGINIA JUDGES' RETIREMENT SYSTEM
 Schedule of Pension Amounts
 As of and the Year Ended June 30, 2023

Net Pension Asset (Liability)	Deferred Outflows of Resources			Deferred Inflows of Resources		Pension Expense (Offset)
	Changes in Assumptions	Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	Total Deferred Outflows of Resources	Differences Between Expected and Actual Experience	Total Deferred Inflows of Resources	
<u>\$ 164,646,000</u>	<u>\$ 2,224,000</u>	<u>\$ 971,000</u>	<u>\$ 3,195,000</u>	<u>\$ (14,472,000)</u>	<u>\$ (14,472,000)</u>	<u>\$ (16,461,000)</u>

The accompanying notes are an integral part of this schedule.

West Virginia Judges' Retirement System

Notes to Schedule of Pension Amounts

1 - NATURE OF ENTITY

West Virginia Judges' Retirement System (JRS) is a single employer defined benefit public employee retirement system covering State judges and justices who elect to participate. JRS provides retirement as well as death and disability benefits.

The West Virginia State Legislature created the Consolidated Public Retirement Board (the Board) to administer ten of the State of West Virginia's eleven retirement plans. The Board is managed by a Board of Trustees, which consists of, by virtue of their position, the Governor, State Auditor, State Treasurer, and Secretary of the Department of Administration, together with the following gubernatorial appointments that are subject to the advice and consent of the State Senate: four residents of the State who are not participants in the retirement plans, one State and one non-State employee participant in the Public Employees' Retirement System, and one participant each from the other nine defined benefit plans administered by the Board.

Chapter 51, Article 9 of the West Virginia State Code assigns the authority to establish and amend the provisions of the plan to the State Legislature.

2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Introduction - The Government Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, establishes financial reporting requirements for governments that provide employees with pension benefits. GASB Statement No. 68 requires governmental employers to recognize pension expense and a net pension liability and/or a net pension asset as employees earn pension benefits.

Basis of Accounting - The schedule of pension amounts of the Judges' Retirement System (the Plan) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The GASB is the accepted standard setting body for establishing governmental accounting and financial reporting principles for governmental units.

Accounting Estimates - The preparation of the schedule of pension amounts in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of the total pension liability, fiduciary net position, net pension asset, deferred inflows of resources, deferred outflows of resources, and pension expense as of the measurement date. Actual amounts could differ from those estimates.

Investments - All defined benefit plan funds not required to meet disbursement needs are invested in accordance with the West Virginia Code, as well as policies established by the West Virginia Investment Management Board (WVIMB). The WVIMB has established various investment pools to provide for the investment of the defined benefit plans' assets. These investment pools are structured as multiparticipant variable net asset funds.

The WVIMB was organized on April 25, 1997, as a public body corporate created by *West Virginia Code Section 12-6-1* to provide prudent fiscal administration and investment management services to designated state pension funds, the state's Workers' Compensation and Coal Workers' Pneumoconiosis funds, and certain other state government funds. The WVIMB is governed by a Board of Trustees, consisting of thirteen members. The Governor, the State Auditor, and the State Treasurer are ex officio members of the Board of Trustees. The Governor appoints all other WVIMB Trustees for a term of six years.

West Virginia Judges' Retirement System

Notes to Schedule of Pension Amounts
(Continued)

2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Date - Total pension liability, net pension asset, deferred inflows of resources, deferred outflows of resources, and pension expense were determined by actuarial valuations as of July 1, 2022 rolled forward to June 30, 2023, which is the measurement date.

3 - AMORTIZATION

The net difference between projected and actual investment earnings on pension plan investments is amortized over a five-year period. All other deferred outflows of resources and deferred inflows of resources relating to pension amounts reported in the schedule are amortized and included in pension expense(offset) over the average expected remaining service life of 5.22 years.

Amortization of Change in Assumptions (in thousands, excluding the recognition period):

<u>Measurement date June 30</u>	<u>2018</u>	<u>2021</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Net Total</u>
Amount	\$ 962	\$ 5,218			
Recognition period (years)	5.06	5.23			
Amount recognized in					
fiscal year:					
2018	\$ 191	\$ -	\$ 191	\$ -	\$ 191
2019	191	-	191	-	191
2020	191	-	191	-	191
2021	191	998	1,189	-	1,189
2022	191	998	1,189	-	1,189
2023	7	998	1,005	-	1,005
2024	-	998	998	-	998
2025	-	998	998	-	998
2026	-	228	228	-	228
Balance as of June 30:					
2018	\$ 771	\$ -	\$ 771	\$ -	\$ 771
2019	580	-	580	-	580
2020	389	-	389	-	389
2021	198	4,220	4,418	-	4,418
2022	7	3,222	3,229	-	3,229
2023	-	2,224	2,224	-	2,224
2024	-	1,226	1,226	-	1,226
2025	-	228	228	-	228

West Virginia Judges' Retirement System

Notes to Schedule of Pension Amounts
(Continued)

3 - AMORTIZATION (Continued)

Amortization of Differences between Expected and Actual Liability Experience (in thousands, excluding the recognition period):

<u>Measurement date June 30</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Net Total</u>
Amount	\$ (6,054)	\$ (4,959)	\$ (5,885)	\$ (19,046)	\$ (2,457)	\$ (3,984)			
Recognition period (years)	5.06	4.92	5.52	5.23	5.22	5.22			
Amount recognized in FY									
2018	(1,197)	-	-	-	-	-	-	(1,197)	(1,197)
2019	(1,197)	(1,008)	-	-	-	-	-	(2,205)	(2,205)
2020	(1,197)	(1,008)	(1,067)	-	-	-	-	(3,272)	(3,272)
2021	(1,197)	(1,008)	(1,067)	(3,642)	-	-	-	(6,914)	(6,914)
2022	(1,197)	(1,008)	(1,067)	(3,642)	(471)	-	-	(7,385)	(7,385)
2023	(69)	(927)	(1,067)	(3,642)	(471)	(764)	-	(6,940)	(6,940)
2024	-	-	(1,067)	(3,642)	(471)	(764)	-	(5,944)	(5,944)
2025	-	-	(550)	(3,642)	(471)	(764)	-	(5,427)	(5,427)
2026	-	-	-	(836)	(471)	(764)	-	(2,071)	(2,071)
2027	-	-	-	-	(102)	(764)	-	(866)	(866)
2028	-	-	-	-	-	(164)	-	(164)	(164)
Deferred Balance at June 30:									
2018	(4,857)	-	-	-	-	-	-	(4,857)	(4,857)
2019	(3,660)	(3,951)	-	-	-	-	-	(7,611)	(7,611)
2020	(2,463)	(2,943)	(4,818)	-	-	-	-	(10,224)	(10,224)
2021	(1,266)	(1,935)	(3,751)	(15,404)	-	-	-	(22,356)	(22,356)
2022	(69)	(927)	(2,684)	(11,762)	(1,986)	-	-	(17,428)	(17,428)
2023	-	-	(1,617)	(8,120)	(1,515)	(3,220)	-	(14,472)	(14,472)
2024	-	-	(550)	(4,478)	(1,044)	(2,456)	-	(8,528)	(8,528)
2025	-	-	-	(836)	(573)	(1,692)	-	(3,101)	(3,101)
2026	-	-	-	-	(102)	(928)	-	(1,030)	(1,030)
2027	-	-	-	-	-	(164)	-	(164)	(164)
2028	-	-	-	-	-	-	-	-	-

West Virginia Judges' Retirement System

Notes to Schedule of Pension Amounts
(Continued)

3 - AMORTIZATION (Continued)

Amortization of Differences between Projected and Actual Earnings (in thousands, excluding the recognition period):

<u>Measurement date June 30</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Net Total</u>
Amount	\$ 3,116	\$ 8,966	\$ (52,560)	\$ 37,958	\$ (3,212)			
Recognition period (years)	5.00	5.00	5.00	5.00	5.00			
Amount recognized in								
fiscal year:								
2019	624	-	-	-	-	624	-	624
2020	624	1,794	-	-	-	2,418	-	2,418
2021	624	1,794	(10,512)	-	-	2,418	(10,512)	(8,094)
2022	624	1,794	(10,512)	7,592	-	10,010	(10,512)	(502)
2023	620	1,794	(10,512)	7,592	(643)	10,006	(11,155)	(1,149)
2024	-	1,790	(10,512)	7,592	(643)	9,382	(11,155)	(1,773)
2025	-	-	(10,512)	7,592	(643)	7,592	(11,155)	(3,563)
2026	-	-	-	7,590	(643)	7,590	(643)	6,947
2027	-	-	-	-	(640)	-	(640)	(640)
2028	-	-	-	-	-	-	-	-
Balance as of June 30:								
2019	2,492	-	-	-	-	2,492	-	2,492
2020	1,868	7,172	-	-	-	9,040	-	9,040
2021	1,244	5,378	(42,048)	-	-	6,622	(42,048)	(35,426)
2022	620	3,584	(31,536)	30,366	-	34,570	(31,536)	3,034
2023	-	1,790	(21,024)	22,774	(2,569)	24,564	(23,593)	971
2024	-	-	(10,512)	15,182	(1,926)	15,182	(12,438)	2,744
2025	-	-	-	7,590	(1,283)	7,590	(1,283)	6,307
2026	-	-	-	-	(640)	-	(640)	(640)
2027	-	-	-	-	-	-	-	-

West Virginia Judges' Retirement System

Notes to Schedule of Pension Amounts
(Continued)

4 - PENSION EXPENSE

The components of pension expense (offset) for the year ended June 30, 2023 (in thousands):

Service cost	\$	2,855
Interest cost		8,138
Projected earnings on plan investments		(18,698)
Employee contributions		(369)
Recognition of current period deferred outflows/inflows:		
Differences between expected and actual experience		(764)
Differences between projected and actual investment earnings		(643)
Recognition of prior years' deferred outflows/inflows:		
Change in assumptions		1,005
Differences between expected and actual experience		(6,176)
Differences between projected and actual investment earnings		(506)
Other changes in fiduciary net position		<u>(1,303)</u>
Total pension expense (offset)	\$	<u>(16,461)</u>

5 - NET PENSION ASSET (LIABILITY) AND ACTUARIAL INFORMATION

The net pension asset (liability) is the portion of the actuarial present value of projected benefit payments related to past periods, net of the fiduciary net position.

The components of the net pension liability (asset) as of June 30, 2023, are as follows (in thousands):

Total Pension Asset (Liability)	\$ (113,841)
Fiduciary Net Position	<u>278,487</u>
Net Pension Asset (Liability)	<u>\$ 164,646</u>
Fiduciary Net Position as a percent of Total Pension Liability	244.63%

West Virginia Judges' Retirement System

Notes to Schedule of Pension Amounts
(Continued)

5 - NET PENSION ASSET (LIABILITY) AND ACTUARIAL INFORMATION (Continued)

The total pension liabilities for financial reporting purposes were determined by actuarial valuation as of July 1, 2022 and rolled forward to June 30, 2023 using the actuarial assumptions and methods described, as follows:

Actuarial cost method	Individual entry age normal cost with level percentage of payroll
Asset valuation method	Market value
Amortization method	Level dollar, fixed period
Amortization Period	10 years for the initial July 1, 2022 base. 15 years for each gain/loss or assumption change base established thereafter. 6 years for any plan change base for pensioners. 10 years for any plan change base for active or terminated vested participants. Bases are determined at the valuation date and projected forward one year before amortizing.
Actuarial assumptions:	
Investment rate of return	7.25%, net of investment expense
Projected salary increases	4.25-5.00%
Inflation rate	2.75%
Discount rate	7.25%
Mortality rates	<i>Active</i> - N/A <i>Healthy Male Retirees</i> - 100% of Pub-2010 General Retiree Table, Above-median, amount weighted, Projected <i>Healthy Female Retirees</i> - 100% of Pub-2010 General Retiree Table, Above-median, amount weighted, Projected generationally with Scale MP-2020 <i>Disabled Males</i> - 100% of Pub-2010 General / Teachers Disabled Table, Amount weighted, Projected generationally with Scale MP-2020 <i>Disabled Females</i> - 100% of Pub-2010 General / Teachers Disabled Table, Amount weighted, Projected generationally with Scale MP-2020 <i>Beneficiary Males</i> - 100% of Pub-2010 Contingent Survivor, Above-median, amount weighted, Projected generationally with Scale MP-2020 <i>Beneficiary Females</i> - 100% of Pub-2010 Contingent Survivor, Above-median, amount weighted, Projected generationally with Scale MP-2020
Withdrawal rates	n/a
Disability rates	n/a
Retirement rates	5% - 100%
Date range of most recent experience study	2015-2020

West Virginia Judges' Retirement System

Notes to Schedule of Pension Amounts
(Continued)

6 - SENSITIVITY OF THE NET PENSION ASSET (LIABILITY) TO CHANGE IN THE DISCOUNT RATE (in thousands)

	1% Decrease	Current	1% Increase
<u>Sensitivity of Discount Rate</u>	<u>(6.25%)</u>	<u>Discount Rate</u> <u>(7.25%)</u>	<u>(8.25%)</u>
Net pension asset (liability)	<u>\$ 152,275</u>	<u>\$ 164,646</u>	<u>\$ 175,216</u>