



West Virginia Judges' Retirement System

Administered by
The West Virginia Consolidated Public Retirement Board

2025



Audited Schedules of Employer Allocations and Pension Amounts by Employer

Serving Those Who Serve West Virginia

As of and for the Year Ended June 30, 2025

West Virginia Judges' Retirement System
Audited Schedule of Pension Amounts
As of and for the Year Ended June 30, 2025

TABLE OF CONTENTS

	<u>Page</u>
Independent Auditor's Report	1 – 2
Schedule of Pension Amounts	3
Notes to Schedule of Pension Amounts	4 -11



Independent Auditor's Report

To the Members of the
West Virginia Consolidated Public Retirement Board
Charleston, West Virginia

Report on Schedule of Pension Amounts

Opinions

We have audited the net pension liability (asset), total deferred outflows of resources, total deferred inflows of resources and pension expense (offset) included in the schedule of pension amounts (the Schedule) of the Judges' Retirement System, administered by the West Virginia Consolidated Public Retirement Board, as of and for the year ended June 30, 2025, and related notes.

In our opinion, the accompanying Schedule referred to above present fairly, in all material respects, the net pension liability (asset), total deferred outflows of resources, total deferred inflow of resources, and pension expense (offset) for the Judges' Retirement System as of and for the year ended June 30, 2025, in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Schedule section of our report. We are required to be independent of West Virginia Consolidated Public Retirement Board and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Other Matters

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of West Virginia Consolidated Public Retirement Board as of and for the year ended June 30, 2025, and our report thereon, dated October 10, 2025, expressed an unmodified opinion on those financial statements.

Responsibilities of Management for the Schedule

Management is responsible for the preparation and fair presentation of the Schedule in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the Schedule that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Schedule

Our objectives are to obtain reasonable assurance about whether the Schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the Schedule.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the Schedule, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the Schedule.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of West Virginia Consolidated Public Retirement Board's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the Schedule.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Restriction on Use

Our report is intended solely for the information and use of the West Virginia Consolidated Public Retirement Board's management, the Judges Retirement System's participating employer, and their auditors and is not intended to be and should not be used by anyone other than these specified parties.

Eide Bailly LLP

Boise, Idaho
March 25, 2026

WEST VIRGINIA JUDGES' RETIREMENT SYSTEM
Schedule of Pension Amounts
As of and the Year Ended June 30, 2025

Net Pension Liability (Asset)	Deferred Outflows of Resources			Deferred Inflows of Resources			Pension Expense (Offset)
	Changes in Assumptions	Differences Between Expected and Actual Experience	Total Deferred Outflows of Resources	Differences Between Expected and Actual Experience	Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	Total Deferred Inflows of Resources	
\$ (203,433,000)	\$ 228,000	\$ -	\$ 228,000	\$ (10,895,000)	\$ (9,790,000)	\$ (20,685,000)	\$ (23,542,000)

The accompanying notes are an integral part of this schedule

1 - NATURE OF ENTITY

West Virginia Judges' Retirement System (JRS) is a single employer defined benefit public employee retirement system covering State judges and justices who elect to participate. JRS provides retirement as well as death and disability benefits.

The West Virginia State Legislature created the Consolidated Public Retirement Board (the Board) to administer ten of the State of West Virginia's eleven retirement plans. The Board is managed by a Board of Trustees, which consists of, by virtue of their position, the Governor, State Auditor, State Treasurer, and Secretary of the Department of Administration, together with the following gubernatorial appointments that are subject to the advice and consent of the State Senate: four residents of the State who are not participants in the retirement plans, one State and one non-State employee participant in the Public Employees' Retirement System, and one participant each from the other nine defined benefit plans administered by the Board.

Chapter 51, Article 9 of the West Virginia State Code assigns the authority to establish and amend the provisions of the plan to the State Legislature.

2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Introduction - The Government Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, establishes financial reporting requirements for governments that provide employees with pension benefits. GASB Statement No. 68 requires governmental employers to recognize pension expense and a net pension liability and/or a net pension asset as employees earn pension benefits.

Basis of Accounting - The schedule of pension amounts of the Judges' Retirement System (the Plan) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The GASB is the accepted standard setting body for establishing governmental accounting and financial reporting principles for governmental units.

Accounting Estimates - The preparation of the schedule of pension amounts in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of the total pension liability, fiduciary net position, net pension asset, deferred inflows of resources, deferred outflows of resources, and pension expense (offset) as of the measurement date. Actual amounts could differ from those estimates.

Investments - All defined benefit plan funds not required to meet disbursement needs are invested in accordance with the West Virginia Code, as well as policies established by the West Virginia Investment Management Board (WVIMB). The WVIMB has established various investment pools to provide for the investment of the defined benefit plans' assets. These investment pools are structured as multiparticipant variable net asset funds.

The WVIMB was organized on April 25, 1997, as a public body corporate created by *West Virginia Code Section 12-6-1* to provide prudent fiscal administration and investment management services to designated state pension funds, the state's Workers' Compensation and Coal Workers' Pneumoconiosis funds, and certain other state government funds. The WVIMB is governed by a Board of Trustees, consisting of thirteen members. The Governor, the State Auditor, and the State Treasurer are ex officio members of the Board of Trustees. The Governor appoints all other WVIMB Trustees for a term of six years.

Measurement Date - Total pension liability, net pension liability, deferred inflows of resources, deferred outflows of resources, and pension expense were determined by actuarial valuations as of July 1, 2024, rolled forward to June 30, 2025, which is the measurement date.

West Virginia Judges' Retirement System
Notes to Schedule of Pension Amounts

3 - AMORTIZATION

The net difference between projected and actual investment earnings on pension plan investments is amortized over a five-year period. All other deferred outflows of resources and deferred inflows of resources relating to pension amounts reported in the schedule are amortized and included in pension expense(offset) over the average expected remaining service life of 6.34 years.

Amortization of the Change in Assumptions (in thousands, excluding the recognition period):

<u>Measurement date June 30</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Net Total</u>
Amount	\$ -	\$ 5,218	\$ -	\$ -	\$ -	\$ -			
Recognition period (years)	5.52	5.23	5.22	5.22	6.67	6.34			
Amount recognized in fiscal year:									
2020	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2021	-	998	-	-	-	-	998	-	998
2022	-	998	-	-	-	-	998	-	998
2023	-	998	-	-	-	-	998	-	998
2024	-	998	-	-	-	-	998	-	998
2025	-	998	-	-	-	-	998	-	998
2026	-	228	-	-	-	-	228	-	228
2027	-	-	-	-	-	-	-	-	-
2028	-	-	-	-	-	-	-	-	-
Balance as of June 30:									
2020	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2021	-	4,220	-	-	-	-	4,220	-	4,220
2022	-	3,222	-	-	-	-	3,222	-	3,222
2023	-	2,224	-	-	-	-	2,224	-	2,224
2024	-	1,226	-	-	-	-	1,226	-	1,226
2025	-	228	-	-	-	-	228	-	228
2026	-	-	-	-	-	-	-	-	-
2027	-	-	-	-	-	-	-	-	-

West Virginia Judges' Retirement System
Notes to Schedule of Pension Amounts

3 - AMORTIZATION (Continued)

Differences Between Expected and Actual Experience (in thousands):

<u>Measurement date June 30</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Net Total</u>
Amount	\$ (5,885)	\$ (19,046)	\$ (2,457)	\$ (3,984)	\$ (5,872)	\$ (4,374)			
Recognition period (years)	5.52	5.23	5.22	5.22	6.67	6.34			
Amount recognized in FY									
2020	\$ (1,067)	\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ (1,067)	\$ (1,067)
2021	(1,067)	(3,642)	-	-	-	-	-	(4,709)	(4,709)
2022	(1,067)	(3,642)	(471)	-	-	-	-	(5,180)	(5,180)
2023	(1,067)	(3,642)	(471)	(764)	-	-	-	(5,944)	(5,944)
2024	(1,067)	(3,642)	(471)	(764)	(881)	-	-	(6,825)	(6,825)
2025	(550)	(3,642)	(471)	(764)	(881)	(690)	-	(6,998)	(6,998)
2026	-	(836)	(471)	(764)	(881)	(690)	-	(3,642)	(3,642)
2027	-	-	(102)	(764)	(881)	(690)	-	(2,437)	(2,437)
2028	-	-	-	(164)	(881)	(690)	-	(1,735)	(1,735)
2029	-	-	-	-	(881)	(690)	-	(1,571)	(1,571)
2030	-	-	-	-	(586)	(690)	-	(1,276)	(1,276)
2031	-	-	-	-	-	(234)	-	(234)	(234)
Deferred Balance at June 30:									
2020	\$ (4,818)	\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ (4,818)	\$ (4,818)
2021	(3,751)	(15,404)	-	-	-	-	-	(19,155)	(19,155)
2022	(2,684)	(11,762)	(1,986)	-	-	-	-	(16,432)	(16,432)
2023	(1,617)	(8,120)	(1,515)	(3,220)	-	-	-	(14,472)	(14,472)
2024	(550)	(4,478)	(1,044)	(2,456)	(4,991)	-	-	(13,519)	(13,519)
2025	-	(836)	(573)	(1,692)	(4,110)	(3,684)	-	(10,895)	(10,895)
2026	-	-	(102)	(928)	(3,229)	(2,994)	-	(7,253)	(7,253)
2027	-	-	-	(164)	(2,348)	(2,304)	-	(4,816)	(4,816)
2028	-	-	-	-	(1,467)	(1,614)	-	(3,081)	(3,081)
2029	-	-	-	-	(586)	(924)	-	(1,510)	(1,510)
2030	-	-	-	-	-	(234)	-	(234)	(234)
2031	-	-	-	-	-	-	-	-	-

West Virginia Judges' Retirement System
Notes to Schedule of Pension Amounts

3 - AMORTIZATION (Continued)

Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments (in thousands):

<u>Measurement date June 30</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Net Total</u>
Amount	\$ (52,560)	\$ 37,958	\$ (3,212)	\$ (11,546)	\$ (11,464)			
Recognition period (years)	5.00	5.00	5.00	5.00	5.00			
Amount recognized in								
fiscal year:								
2021	\$ (10,512)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (10,512)	\$ (10,512)
2022	(10,512)	7,592	-	-	-	7,592	(10,512)	(2,920)
2023	(10,512)	7,592	(643)	-	-	7,592	(11,155)	(3,563)
2024	(10,512)	7,592	(643)	(2,310)	-	7,592	(13,465)	(5,873)
2025	(10,512)	7,592	(643)	(2,310)	(2,293)	7,592	(15,758)	(8,166)
2026	-	7,590	(643)	(2,310)	(2,293)	7,590	(5,246)	2,344
2027	-	-	(640)	(2,310)	(2,293)	-	(5,243)	(5,243)
2028	-	-	-	(2,306)	(2,293)	-	(4,599)	(4,599)
2029	-	-	-	-	(2,292)	-	(2,292)	(2,292)
2030	-	-	-	-	-	-	-	-
Balance as of June 30:								
2021	\$ (42,048)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (42,048)	\$ (42,048)
2022	(31,536)	30,366	-	-	-	30,366	(31,536)	(1,170)
2023	(21,024)	22,774	(2,569)	-	-	22,774	(23,593)	(819)
2024	(10,512)	15,182	(1,926)	(9,236)	-	15,182	(21,674)	(6,492)
2025	-	7,590	(1,283)	(6,926)	(9,171)	7,590	(17,380)	(9,790)
2026	-	-	(640)	(4,616)	(6,878)	-	(12,134)	(12,134)
2027	-	-	-	(2,306)	(4,585)	-	(6,891)	(6,891)
2028	-	-	-	-	(2,292)	-	(2,292)	(2,292)
2029	-	-	-	-	-	-	-	-

West Virginia Judges' Retirement System
Notes to Schedule of Pension Amounts

4 - PENSION EXPENSE

The components of pension expense (offset) for the year ended June 30, 2025
(in thousands):

Service cost	\$ 4,165
Interest cost	9,463
Projected earnings on plan investments	(22,072)
Employee contributions	(462)
Recognition of current period deferred outflows/inflows:	
Change in benefit terms	-
Differences between expected and actual experience	(690)
Differences between projected and actual investment earnings	(2,293)
Recognition of prior years' deferred outflows/inflows:	
Change in assumptions	998
Differences between expected and actual experience	(6,308)
Differences between projected and actual investment earnings	(5,873)
Other changes in fiduciary net position	(470)
Total pension expense (offset)	<u>\$ (23,542)</u>

5 - NET PENSION LIABILITY (ASSET) AND ACTUARIAL INFORMATION

The net pension liability (asset) is the portion of the actuarial present value of projected benefit payments related to past periods, net of the fiduciary net position.

The components of the net pension liability (asset) as of June 30, 2025, are as follows (in thousands):

Total Pension Liability (Asset)	\$ 132,604
Fiduciary Net Position	<u>(336,037)</u>
Net Pension Liability (Asset)	<u>\$ (203,433)</u>

Fiduciary Net Position as a percent of Total Pension Liability	253.41%
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5 - NET PENSION LIABILITY (ASSET) AND ACTUARIAL INFORMATION (Continued)

The total pension liabilities for financial reporting purposes were determined by actuarial valuation as of July 1, 2024, and rolled forward to June 30, 2025, using the actuarial assumptions and methods described, as follows:

Actuarial cost method	Entry Age Normal
Asset valuation method	Market value
Amortization method	Level-dollar amount, fixed period
Amortization Period	10 years for the initial July 1, 2022 base. 15 years for each gain/loss or assumption change base established thereafter. 6 years for any plan change base for pensioners. 10 years for any plan change base for active or terminated vested participants. Bases are determined at the valuation date and projected forward one year before amortizing.
 Actuarial assumptions:	
Investment rate of return	7.25%, net of investment expense
Projected salary increases	4.25-5.00%
Inflation rate	2.75%
Discount rate	7.25%
 Mortality rates	 <i>Active</i> - N/A <i>Healthy Retirees</i> - 100% of Pub-2010 General Retiree Table, Above-median, amount weighted, Projected generationally with Scale MP-2020 <i>Disabled</i> - 100% of Pub-2010 General / Teachers Disabled Table, Amount weighted, Projected generationally with Scale MP-2020 <i>Beneficiary</i> - 100% of Pub-2010 Contingent Survivor, Above-median, amount weighted, Projected generationally with Scale MP-2020
 Withdrawal rates	 n/a
Disability rates	n/a
Retirement rates	5% - 100%
 Date range of most recent experience study	 2015-2020

West Virginia Judges' Retirement System
Notes to Schedule of Pension Amounts

6 - SENSITIVITY OF THE NET PENSION LIABILITY (ASSET) TO CHANGE IN THE DISCOUNT RATE (in thousands)

Sensitivity of Discount Rate	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net pension liability (asset)	<u>\$ (188,923)</u>	<u>\$ (203,433)</u>	<u>\$ (215,885)</u>